

# Meeting Our Commitments

*Accountability report  
of the Government of Spain*

December 2021



GOBIERNO  
DE ESPAÑA





## Executive summary

### Background

At the beginning of this term of office, the President of the Government of Spain undertook the commitment to give the general public regular account of the Government's actions.

As in previous editions, this report, **Meeting Our Commitments**, reflects said commitment, systematically describing the progress made towards meeting the commitments undertaken by the Government up to 31 December 2021, as well as the forecast for the first half of 2022.

This document also includes an up-to-date summary of the initiatives implemented in 2021 in response to the economic, social and health consequences of the Covid-19 pandemic.

This third edition, once again, takes a multiple perspective, informing the public of the Government's action and its achievement of commitments using three approaches: global, sectoral and territorial. All of the information corresponding to each of these spheres will be published on the website of the Presidency of the Government.

Likewise, work is still being done to gradually institutionalize and consolidate accountability exercises, with different national and international reporting actions.

The methodology for preparing this report is the result of updating previous methodologies, and was analysed and validated by the group of 12 independent experts from academia who also participated in the work regarding the first half of 2021.

The main innovations of this edition comprise the tools for displaying the information and results on the **Meeting Our Commitments** microsite that can be found on the Presidency of the Government website, as well as the definition of the criterion for determining the achievement of each commitment (hereinafter, the "achievement criteria") and the verification sources of the initiatives carried out to meet them, all of which can be found in a downloadable open database on said microsite.



## Updating of commitments

- **The total number of commitments has increased by 19.6% since December 2020**, reaching a new total of 1,481 commitments at 31 December 2021. This increase largely took place in the first half of 2021 with the inclusion of the 169 commitments linked to the **Recovery, Transformation and Resilience Plan** (hereinafter, the RTRP or the Plan). A total of 20 new commitments have been incorporated in the second half of the year.
- In this second half of the reporting period, only **1 commitment has been relinquished**. At the same time, one of the commitments that had previously been considered relinquished has been recovered, because measures have been taken towards its achievement. Therefore, a total of 10 commitments have been considered relinquished since the beginning of this term of office.

## Global assessment of commitments met

- **COMMITMENTS MET.** Since taking office, the Government has adopted 1,481 commitments, of which 42.7% have already been met, with this figure expected to rise to 48.3% over the next six months.
- **DEVIATION WITH REGARD TO THE JUNE FORECAST.** Of the 1,463 commitments from the preceding six-month period, 43.1% have been met. Therefore, in comparable terms, the result achieved exceeds the June 2021 forecast by +4.9%.
- **YEAR-ON-YEAR EVOLUTION.** During 2021, 19.3% of the total commitments, 26.4% of the commitments undertaken in the President of the Government's inaugural address, and 24.1% of the commitments undertaken in the progressive coalition agreement, have been met.
- **COMMITMENTS ACTIVATED.** If the commitments on which work is currently underway are added to those already met, nearly all of the commitments have been activated, namely 97.1% of the total.
- **INAUGURAL ADDRESS.** At mid-term, 50.2% of the commitments solemnly undertaken by the President of the Government at Parliament have already been met.
- **PROGRESSIVE COALITION AGREEMENT.** Of the 428 commitments deriving from this coalition agreement, 44.4% have been met, with this figure forecast to increase to 51.2% by June 2022. In this sphere, the forecast made in the preceding six-month period has been exceeded by 2.8%.



— **RECOVERY, TRANSFORMATION AND RESILIENCE PLAN.** Currently, 21.3% of the Government’s total commitments are linked to the Plan.

At 31 December, 27.5% of the commitments linked to the Plan have been met, and it is forecast that this figure will have reached 32.9% by June 2022.

The figures regarding the progress made towards meeting the commitments are the result of analyses aimed at supporting the management of what truly matters, because meeting the commitments undertaken by the Government means **transforming and improving citizens’ living conditions and future prospects.**

Table 1. Assessment of commitments met at 31 December 2021.

Source of commitment [no. of commitments]	Commitments met at December 2021	Forecast of commitments met by June 2022
<b>Total</b> [1481]	42.7%	48.3%
Inaugural address [239]	50.2%	58.6%
PSOE-UP progressive coalition agreement [428]	44.4%	51.2%
Other inaugural agreements [161]	41.6%	43.5%
Commitments related to the RTRP [316]	27.5%	32.9%
Public statements and declarations [715]	48.3%	54.7%



Table 2. Assessment and deviation with regard to the forecast of commitments met of the June 2021 report.

Source of commitment [no. of commitments in June 2021]	Forecast of commitments met by December 2021 made in June 2021	Commitments met at December 2021 (of those existing at June 2021)	Deviation with regard to the forecast
<b>Total</b> [1463]	38.2%	43.1%	<b>+4.9%</b>
Inaugural address [239]	46.9%	50.2%	<b>+3.3%</b>
PSOE-UP progressive coalition agreement [428]	41.6%	44.4%	<b>+2.8%</b>
Other inaugural agreements [161]	34.2%	41.6%	<b>+7.5%</b>
Commitments related to the RTRP [317]	21.8%	27.4%	<b>+5.6%</b>
Public statements and declarations [696]	43.7%	49.3%	<b>+5.6%</b>



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## Part I. Description of the accountability exercise





## 1. Introduction

This third edition of **Meeting Our Commitments** presents the progress made, at **31 December 2021**, towards meeting the commitments undertaken by the Government of Spain upon and since taking office, with an in-depth analysis of the 2020-2021 year-on-year evolution. Thus, the commitment to regularly present up-to-date information on the commitments undertaken by the executive and their status—i.e. **accountability**—is being upheld. This consolidates our country's position as an international leader in this regard.

The purpose of this accountability exercise, inspired by the **principle of meeting expectations or giving explanations, is to underline the value of keeping one's word**, and thereby:

- Enhancing the **quality of our democracy** and advancing the culture of **public governance**;
- **Combating political disaffection** by submitting the Government's actions to public scrutiny; and
- Developing an **institutional learning** process enriched by public debate.

The accountability exercise includes the publication of open data on (i) the commitments undertaken since inauguration and throughout the entire term of office, (ii) the initiatives implemented to meet these commitments, (iii) the progress made and, in this latest exercise, (iv) **the criterion for determining the achievement of each commitment**, and (v) the **verification sources** of the initiatives, with verifiable information about their implementation.

The **Meeting Our Commitments** report and the accountability exercise constitute a new tool aligned with democratic values and principles and the fundamental right to political participation provided for in the Spanish Constitution and in EU, in which the public is proactively offered systematic information regarding the Government's actions, to enrich political debate and offer additional elements that may facilitate the analysis and monitoring of the executive.

As in previous editions, the document includes an up-to-date summary of the initiatives implemented in 2021 in response to the economic, social and health consequences of the Covid-19 pandemic.



## 2. Background

Both in his inaugural address and at his first press conference after the first Council of Ministers meeting, the President of the Government undertook to give the general public account of the progress made by each ministry and by the Government as a whole.

To meet that commitment, the President of the Government has presented three accountability reports describing what has been achieved: the first at December 2020, the second at June 2021, and this latest one at December 2021.

**This is a novel initiative in the history of our democracy, as it consists in an assessment of government action based on the systematic analysis of the degree of achievement of the commitments undertaken since the beginning of the term of office.**

The **Meeting Our Commitments** microsite on the Presidency of the Government website makes all of the documentation of each accountability exercise available for consultation. This comprises: (i) the report presented by the President of the Government, (ii) the methodological bases underpinning the work done, and (iii) a downloadable database including the **1,481 commitments** analysed, their status, and the initiatives that justify that status. This edition also includes the achievement criteria for the commitments and the verification sources of the initiatives, as well as new forms of graphic display of the information and results.

The second level of accountability is activated on the day after each presentation, with the **publication of a sectoral assessment by each ministry.**

Afterwards, a few days after the sectoral assessment, the accountability process is concluded with the **presentation of the territorial assessments by all of the Government delegates.**

The sectoral assessments and the territorial reports and information material are available to the public on the **Meeting Our Commitments** microsite. Spanish and French reports are also available on the microsite.

The Accountability Unit (AU) of the Presidency of the Government is responsible for monitoring and overseeing the planning and implementation of the Government's activity, and is responsible for preparing the necessary information and mechanisms to ensure the accountability of the Government's action.



### 3. Methodological summary

The accountability exercise is carried out by the AU (formerly known as the Department for Planning and Monitoring Government Activity), which reports to the Secretariat-General of the Office of the Presidency of the Government.

The accountability exercise comprises the following tasks:

- **Designing and launching the project**, with the aim of continually improving and strengthening each future report.
- **Identifying, systematizing, updating and analysing the commitments** undertaken by the Government at the inauguration of its President and throughout its term of office.
- **Monitoring and overseeing the initiatives** implemented by the Government.
- **Analysing the extent to which the commitments are met.**
- **Pooling information** with the ministries.
- **Preparing the *Meeting Our Commitments* report**, which contains the periodic update of the status of commitments.
- Preparing the **sectoral and territorial** accountability assessments.
- Preparing the **open data, information materials and display instruments** that accompany the accountability exercise.

The methodological bases contained in part I of **Appendix I** describe the grounds, criteria, and the processes carried out in each stage and have been updated in this third edition to introduce (i) the new features of the accountability exercise adopted in the second half of 2021 and (ii) the recommendations and suggestions made by the group of 12 experts that form the **Methodological Analysis Group (hereinafter, the Analysis Group)**.

In this exercise, the updated methodological bases have been validated, thus **guaranteeing the objectivity and quality of the exercise**. The members of the gender-balanced Analysis Group are specialists in complementary areas and come from different regions, depending on their universities of origin. Part II of **Appendix I** describes in detail the collaboration between the AU and the Analysis Group.

As in previous exercises, in addition to the global ***Meeting Our Commitments*** report, the **ministries present their sectoral assessments**, followed, thirdly, by a **presentation of the territorial assessments by all of the Government delegates**.

This accountability exercise includes **new ways of displaying information** on the ***Meeting Our Commitments*** microsite, available on the La Moncloa website, together

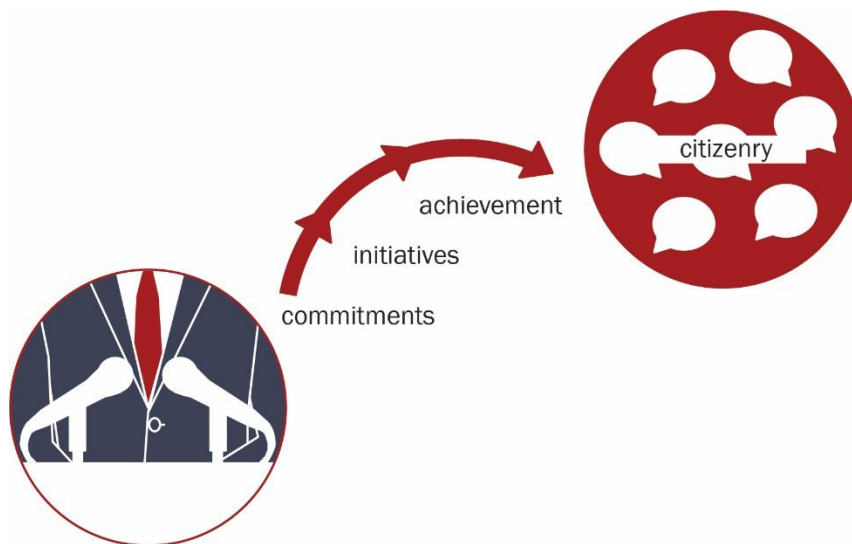
with the information that was included in previous editions of the report, as stated above.

Lastly, work is still being done towards the gradual institutionalization and consolidation of accountability exercises, with different **national and international reporting actions**. Noteworthy among these was the participation of the President of the Government in the **Summit for Democracy held by the President of the USA** with the aim of promoting commitments and initiatives to strengthen democracies. At that forum he presented the accountability exercise conducted by the Government of Spain as an innovative methodology created to enable the detailed, objective and public monitoring of each of the Government's commitments. In Spain, the exercise has been presented to different roundtables, in addition to other forums, which have discussed the methodology used for its preparation. Part III of **Appendix I** contains a list of all the actions carried out in this regard.

#### 4. Key concepts of the accountability exercise

This section presents the key concepts of the methodology of the accountability exercise, as a process of meeting commitments by carrying out initiatives for that purpose.

Graph 1. Commitment process.



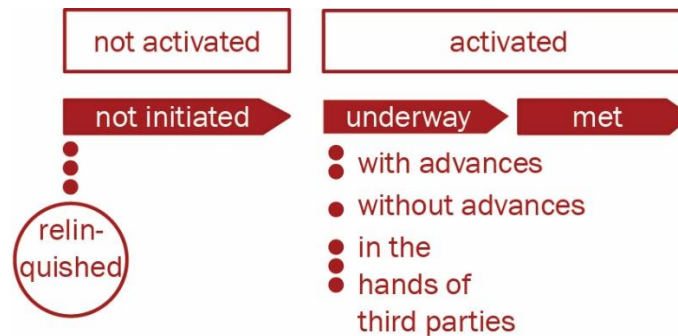
- A commitment is any obligation, promise or statement of intent explicitly expressed by the Government in response to a specific public need or problem.
- The origin or sources of commitments may be:
  - (i) the **inaugural address** of the President of the Government;



- (ii) **the agreements formalized between the political groups** that voted in favour of or facilitated the inauguration;
  - (iii) **any address, statement or agreement** by the President of the Government or the Ministers; and
  - (iv) **cross-cutting governmental plans or strategies** that set forth a roadmap for the entire Government for the medium or long term.
- The commitments are updated in keeping with the new needs and political challenges, and the incorporation of new targets and lines of action. Thus, new commitments may be identified, or existing commitments may be reformulated. The reasons for said updates are explained in the accountability exercise.
- The possible options regarding the status of each commitment are as follows:
- **Not activated:** when, as yet, no initiative has been undertaken to fulfil it.
  - **Activated:** when initiatives have been taken to fulfil it. In this case, a distinction is made between four sub-statuses:
    - **Underway - without advances:** when initiatives linked to the commitment have been carried out in the past, but in the six-month period of reference no additional initiatives have been carried out, or those already initiated have not continued.
    - **Underway - with advances:** when actions or initiatives have been carried out and led to progress in the six-month period of reference.
    - **Underway – in the hands of third parties:** when the action required to further or to meet the commitment is no longer solely the responsibility of the Government, because a specific milestone or procedure falls outside the scope of its duties and authority.

This is the case of commitments consisting in the approval of an Act of Parliament. These commitments enter the category of “Underway – in the hands of third parties” upon being submitted for enactment by Parliament, i.e., once the Council of Ministers has sent the bill to Parliament. The same is true, among other cases, for those commitments on which the Government cannot make headway until the completion of certain procedures in EU institutions.
  - **Met:** when the result or output defined in the commitment has been achieved or, in the case of commitments requiring prolonged action and involving complex goals, when initiatives have been implemented to attain their goals.

- **Relinquished:** when it is decided that a formulated commitment is no longer valid for this term of office and it is therefore ruled out, providing grounds for this decision.

Graph 2. *Statuses of commitments.*

## 5. Noteworthy new features of this period's exercise

### 5.1. Methodological evolution

The methodology applied to the exercise stems from the continual improvement process of which the accountability exercise designed by the AU forms part. During the second half of 2021, the **Analysis Group** has carried out its work, on the basis of the experience of previous editions, analysing and validating the new features of the methodology proposed by the AU for this edition, especially in the field of **verification and the display of results, and suggesting possible areas for improvement**, some of which have already been incorporated into this exercise.

The methodological innovations with respect to the previous report, and the work carried out by the Analysis Group, can be found in **Appendix I**.

### 5.2. New content

This edition incorporates three new elements that strengthen and consolidate the accountability exercise. The first of these is improved **presentation and graphic display of the results**, thus making it easier for the public to access and interact with the information. The other two are related to the **verification of content**, and incorporate (i) **achievement criteria**, which are defined as the sum of the indicator enabling measurement of achievement, together with the finishing line to be reached; and (ii) the **verification source** of each initiative, which can be one or more, with verifiable information regarding achievement.

Also relevant is the integration of **the 212 measures of the Recovery, Transformation and Resilience Plan (RTRP)** into the map of commitments in the first



half of the year. Individualized information on the achievement of all of the RTRP-related commitments is analysed and provided, in accordance with the four cross-cutting lines underpinning the plan and the commitments related to the 20 major reforms set out in the RTRP.

An **analysis of the commitments from the perspective of the Sustainable Development Goals (SDGs)** was incorporated into the exercise during the first half of the year, as these are a benchmark for government policy. Moreover, commitments have also been **disaggregated by functions of government** or thematic areas (COFOG).

Lastly, as regards the analysis of achievement, each section incorporates information about **the global achievement of commitments compared with the previous year, in order to make an annual assessment.**

### **5.3. More open data for the general public**

As part of the continual improvement process, the *Meeting Our Commitments* microsite has been updated to present **information and results in new display formats**, incorporating different data classifications and aggregations, in accordance with the interests of the citizens, thus allowing for more detailed knowledge about the Government's action.

Moreover, the **downloadable database containing all the commitments and initiatives will also include the achievement criteria for the commitments and the verification sources of the initiatives**, so that the information provided may be analysed and verified.

### **5.4. Internal management tool**

The AU is **maintaining and developing improvements** to the **TELEOS** software tool, so that, in addition to being a repository of all the information on commitments and initiatives, it may enable more streamlined information sharing with the ministries, and, moreover, respond to the implementation of different recommendations by the Analysis Group, guaranteeing the security and integrity of the data.

## Part II. Presentation of the results of the accountability exercise





## 6. Response to the Covid-19 pandemic in 2021

Addressing the health, social and economic crisis caused by Covid-19 has remained a priority for the Government throughout 2021.

The strategic line of action pursued during these harsh and difficult times has had a threefold goal:

- Firstly, continue to strengthen the health shield which served to contain the virus during the harshest months of 2020, thanks to the strength of the National Health System, to the commendable work of the hundreds of thousands of health professionals, and to the maturity and responsibility of the Spanish people. In addition to all this, efforts have been made in 2021 to streamline vaccination and provide it to the entire population.
- Secondly, strengthen the social shield to maintain social cohesion and ensure that, during this economic crisis, no one is left behind.
- And thirdly, protect the production structure with the backing of the EU funds and of this country's entrepreneurship in order to get back on the path of recovery and economic growth.

This strategic action was divided into different phases:

- A first, urgent phase of resistance, aimed at containing the spread of the virus, strengthening the structures of the healthcare system, and protecting families and individuals.
- A second phase of gradual reactivation of economic and social activity, in parallel with the healthcare response involving prevention, containment and coordination.
- And, lastly, a third phase of impetus to get back on the path of growth and recovery, underpinned by the vaccination of the population.

For all these reasons, the Government's efforts to address the consequences of the pandemic make it necessary for the accountability exercise to highlight, also in this edition, the main measures adopted in this regard.

As regards **healthcare**, efforts in 2021 have focused on five areas:

- The first of these was vaccination. More than 90% of the target population (people aged 12 and over) have been vaccinated against Covid-19, an achievement that makes Spain a world leader, thanks to the streamlined delivery and distribution of vaccines to the Autonomous Communities, the efforts of the Health Services of the Autonomous Communities, and to the excellent work of primary care professionals. The vaccination of children was started this very month of December 2021.



It should be highlighted that Spain's Covid-19 vaccination campaign has become an international example and that the WHO has described our country as a success story and a paradigm of good practices.

- The second was the promotion of investment in R&D&i to address the pandemic.
- The third area consisted in allocating resources to the National Health System to combat Covid-19. In this regard, we must underscore the exponential growth of the Health budget for 2021, and that planned for 2022, which will lead to improvements in our healthcare system:
  - The 2021 budget included an increase that was 10 times higher than that of 2020 and of previous years, thanks to the contribution of EU funds.
  - For 2022, in which the EU contribution will be lower, national investment will increase very significantly: without EU funds, expenditure with the national budget, including internal transfers, will be 1.5 billion euros, compared with 457 million euros in 2021.
- The fourth area was the implementation of other healthcare action plans and strategies that needed to be set in motion even though the pandemic was not yet behind us. This section includes the 2022-2023 Action Plan on Primary and Community Care; the 2021-2024 Strategy and Action Plan on Mental Health and Covid-19; the INVEAT Plan to modernize the National Health System's high-technology equipment; and the investment to design the Digital Health Strategy that will connect and incorporate the advantages of big data into healthcare.

Moreover, the procedures to create the National Public Health Centre have been initiated; this will be a key component of the National Health Service, and was scheduled to have been created ten years ago.
- And the fifth was to strengthen cooperation instruments between health authorities through dialogue, the adoption of common criteria by the National Health System's Interterritorial Council, and a shared governance model.

**The social and economic protection of individuals and families**, especially the most vulnerable people and those most affected by the pandemic, continues to be a priority for the Government. Therefore, throughout 2021:

- Jobs have continued to be protected, especially through furlough schemes (ERTEs).
- Mechanisms guaranteeing sufficient resources for families and the protection of those who need it most have been extended and improved.
- And protection of the right to housing has been extended.

The **economic activity** of companies and the self-employed has also been protected and supported. The production structure has been boosted, with the continuity of liquidity measures.

And lastly, the Government has also provided financial support and **economic resources to the Autonomous Communities** to combat the pandemic.

**Appendix II** contains a detailed list of the principal actions in each of the four areas mentioned.

## 7. Alignment of the commitments with the SDGs

The distribution of the commitments undertaken by the Government has been analysed from the perspective of their links to the 17 Sustainable Development Goals (SDGs) and, therefore, to the 2030 Agenda. Each commitment can be linked to a maximum of three SDGs.

Graph 3. Sustainable Development Goals.

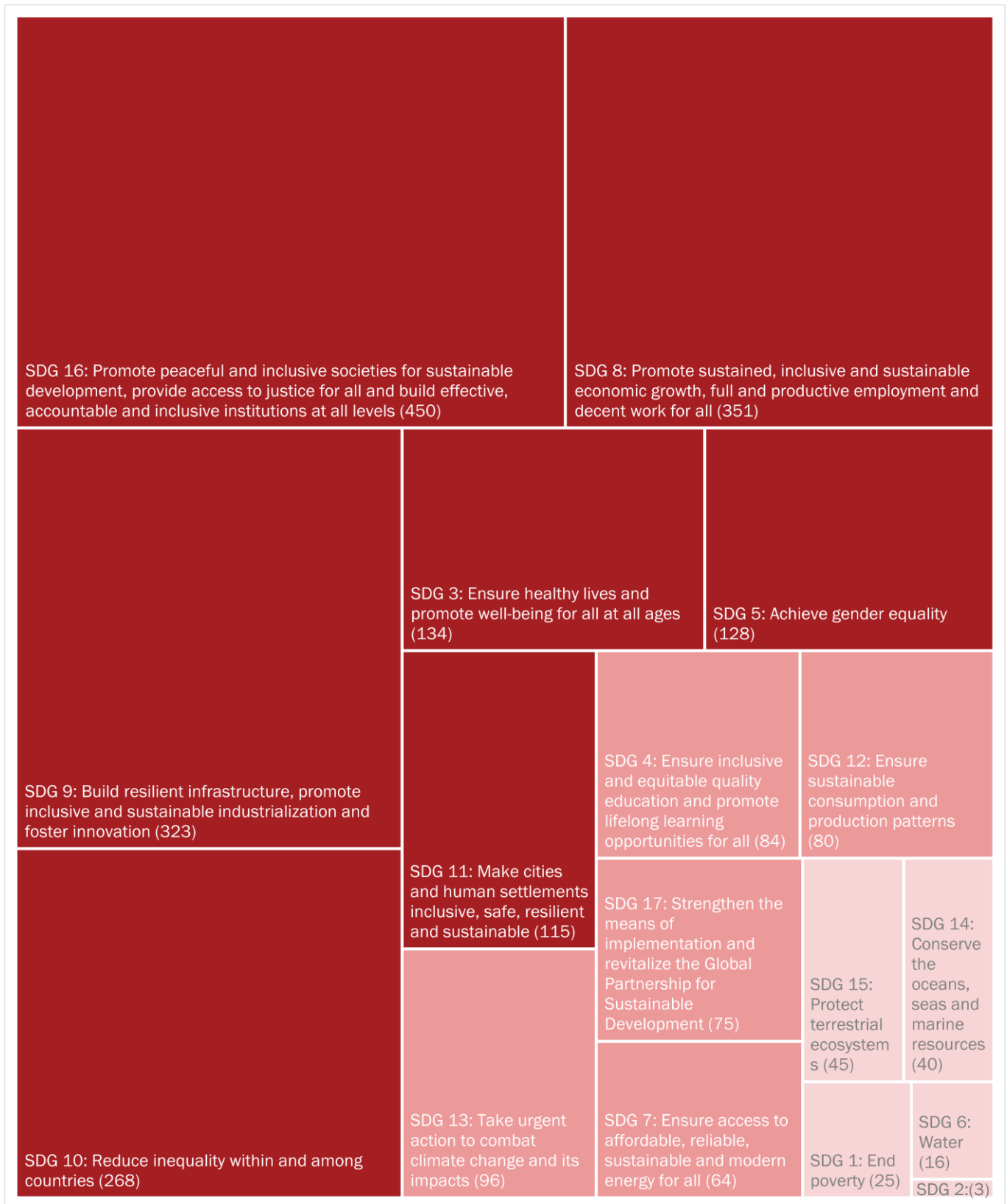


The distribution of the global map of commitments with regard to the SDGs can be observed in Graph 4, which shows, in parentheses, the number of commitments linked to each SDG.

Especially relevant in this regard is the **2030 Sustainable Development Strategy**, approved by the Council of Ministers on 8 June, which sets forth the roadmap for the coming nine years, replacing the Action Plan.



Graph 4. Alignment of the commitments with the SDGs.



## 8. Achievement of commitments

### 8.1. Year-on-year assessment of commitments met

The year-on-year assessment of the evolution in the achievement of commitments throughout 2021 reflects the efforts made by the Government to keep its word, despite the persistence of the Covid-19 pandemic.

The implementation of many of the measures reflected in the RTRP has also constituted significant progress in the degree of activation of new commitments. The following table shows the increase in the number of commitments and in the degree of achievement of those included in the inaugural address and in the different agreements, and of those linked to the RTRP.

Table 3. Annual assessment of the number and achievement of the commitments undertaken 2021.

Source of commitment	No. Dec-20	No. Dec-21	New 2021	Achieved by Dec-20	Achieved by Dec-21	Achieved 2021
Total	1,238	1,481	243	23.4%	42.7%	19.3%
Inaugural address	239			23.8%	50.2%	26.4%
PSOE-UP progressive coalition agreement	428			20.3%	44.4%	24.1%
Other agreements formalized to attain support for the coalition Government	161			21.7%	41.6%	19.9%
Commitments related to the RTRP	147	316	169	16.4% *	27.5%	11.1%
Other sources	641	715	74	25.4%	48.3%	22.9%

\*the percentage of achievement corresponds to June 2021, as they were not defined in December 2020.

From the above information it may be deduced that the average annual rate of achievement of commitments in 2021 has been approximately 20%. If that rate is

sustained, the estimated global achievement rate of commitments by the end of 2023 could be around 80%.

Here it is important to point out that the incorporation of the commitments linked to the RTRP could cause a certain slowdown in achievement with regard to that initially forecast, due to the establishment of the necessary criteria, milestones or goals, compliance with which will be measured at the end of the term of Parliament.

## 8.2. Global assessment of commitments met

The number of commitments undertaken by the Government, the status of which is analysed in this report, amounts to a total of **1,481**, as a result of the inclusion of 20 new commitments since July 2021. This year concludes with a 19.6% increase in the number of commitments with regard to the previous year (243 more commitments than in 2020), mainly as a result of the incorporation of those deriving from measures included in the RTRP or that come from specific statements by the members of the Executive. **Appendix III** details the updated number of commitments.

**Relinquished commitments total 10:** this is the same number as presented in July 2021, but does not encompass exactly the same commitments. A new commitment has been added to the list, but another is no longer considered relinquished as measures have been carried out that constitute progress in its status. This is reflected and explained in the corresponding sections, as well as in **Appendix III**. The number of commitments relinquished since the beginning of the term of office represents barely 0.7% of the total number of commitments undertaken.

The evolution with regard to June, as well as the degree to which commitments have been met at 31 December, can be found in the table below, which also reflects the forecast for the overall degree to which the commitments will have been met by 30 June 2022.

Table 4. Status of commitments.

Commitments	Underway			Met		
	Jun-21	Dec-21*	Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
Number	892	805	725	480	632	716
(% of the total)	(61.0%)	(54.4%)	(49.0%)	(32.8%)	(42.7%)	(48.3%)
Total for each six-month period	1,463	1,481	1,481	1,463	1,481	1,481



<b>*Commitments underway Dec-21</b>			
<b>Without advances</b>	<b>With advances</b>	<b>In the hands of third parties</b>	<b>Total</b>
44 (3.0%)	710 (47.9%)	51 (3.4%)	805 (54.4%)

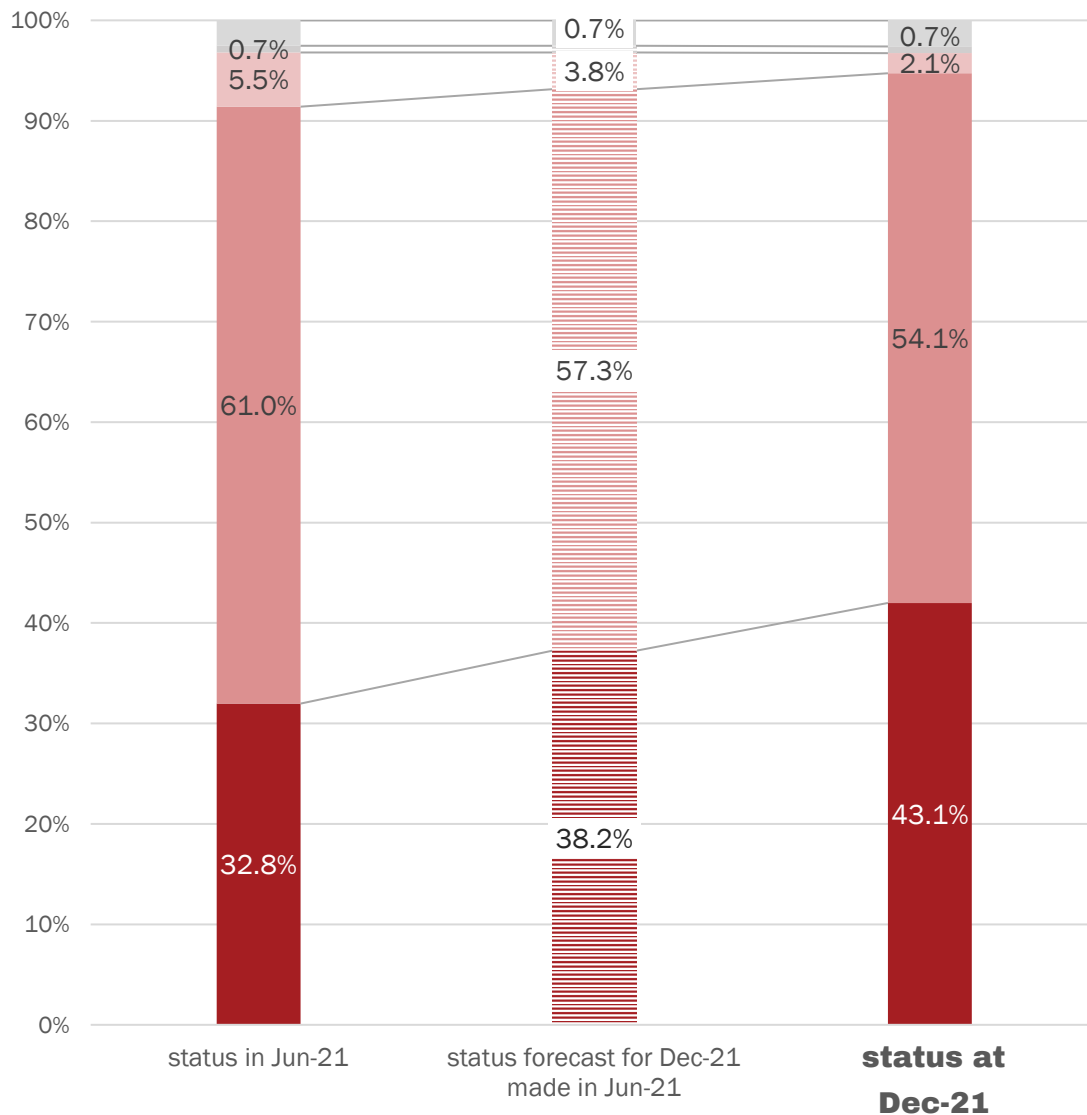
At the half-way point of the term of office, **nearly all of the commitments have already been activated, i.e. 97.1%**, either because they have been met, or because they are underway.

Graph 5. Deviation with regard to the forecast.

**total:**

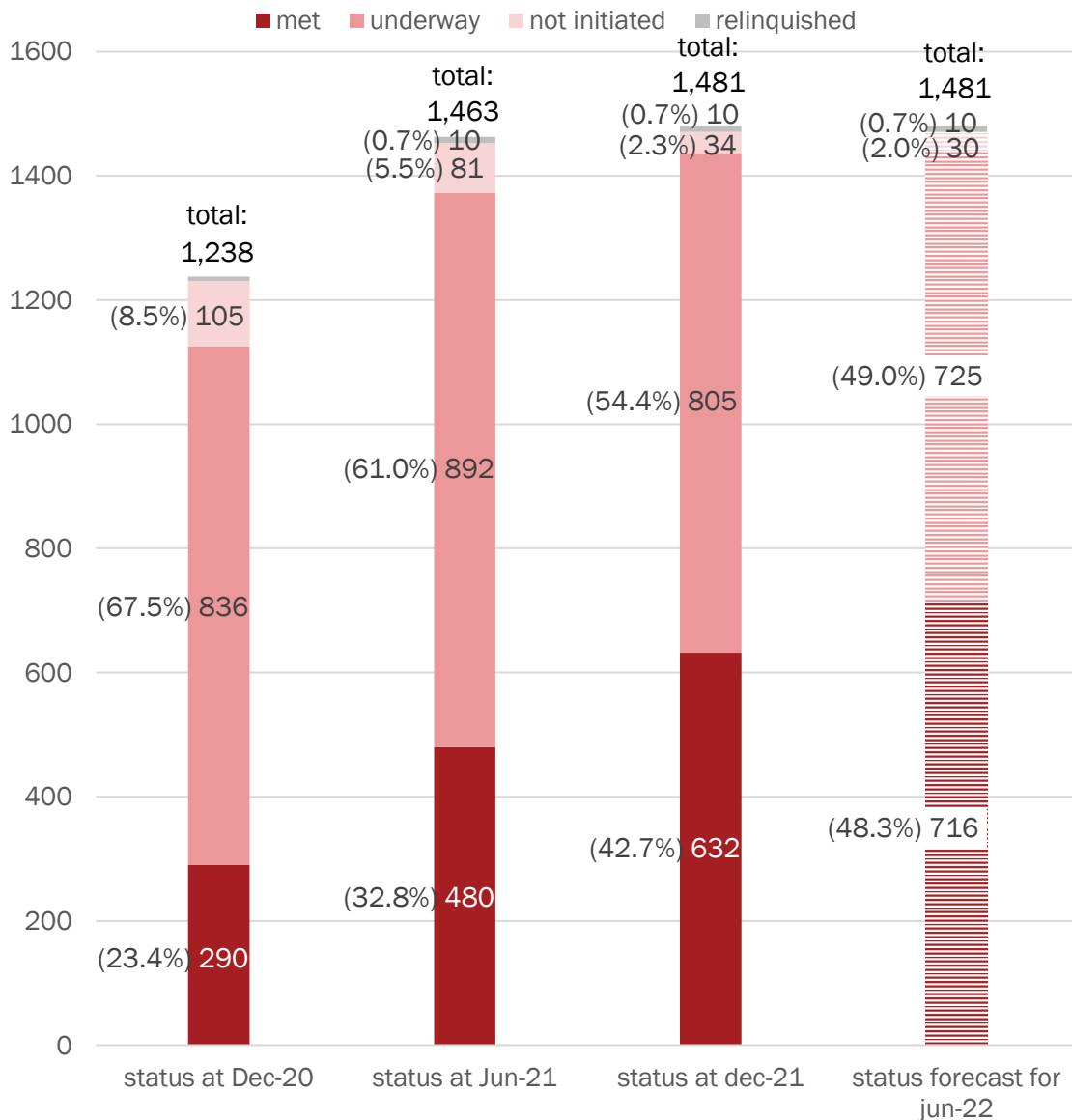
**1,463**

■ met ■ underway ■ not initiated ■ relinquished ■ duplicates



These results mean that **the forecast made in July has been met and even exceeded** for the current six-month period by 4.9%. However, it can be observed that **a certain slowdown in the achievement of commitments is forecast for the next six-month period**. This is, to a large extent, due to the impact of the new commitments from the RTRP, which have an achievement timeline until 2023.

Graph 6. Progress made on commitments.







### 8.3. Status of commitments, by source

The commitments may originate from the following sources:

- Inaugural address.
- PSOE-Unidas Podemos progressive coalition agreement.
- Other agreements formalized to attain support for the coalition Government.
- Presentation of the ministries' strategic lines of action.
- Measures from the Recovery, Transformation and Resilience Plan.
- Other sources: agreements, interviews, statements, etc.

Most of the commitments from the inaugural address are duplicated in the coalition agreement or in agreements between other political groups. This is why the total number of commitments, all of which are unique, does not coincide with the mere sum by source. This is also the case as regards certain commitments linked to the PRTR, which may also be associated with other sources.

#### 8.3.1. Inaugural address (delivered on 4 January 2020)

The status of these commitments can be observed in the following tables and graphs. It should be noted that in the second half of 2021 **the number of commitments met is 3.3% higher than that forecast in the first half.**

The year-on-year assessment and, therefore, the progress made in 2021 towards meeting the commitments undertaken in the inaugural address is 26.4%.

During this six-month period, **one commitment has been relinquished**, the first one of this bloc to be relinquished. This is reflected and explained in Table 6.

It should be highlighted that commitments “underway” include a total of 15 that are “in the hands of third parties”, which means that this 6.3% of the total number of commitments is, in most cases, pending completion of their passage through Parliament to be considered to have been met.



Table 5. Status of the commitments from the inaugural address.

No. of commitments	Underway			Met		
	Jun-21	Dec-21*	Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
239	142 (59.4%)	115 (48.1%)	96 (40.2%)	91 (38.1%)	120 (50.2%)	140 (58.6%)

*Commitments underway Dec-21			
Without advances	With advances	In the hands of third parties	Total
9 (3.8%)	91 (38.1%)	15 (6.3%)	115 (48.1%)

Graph 7. Status of the commitments from the inaugural address.

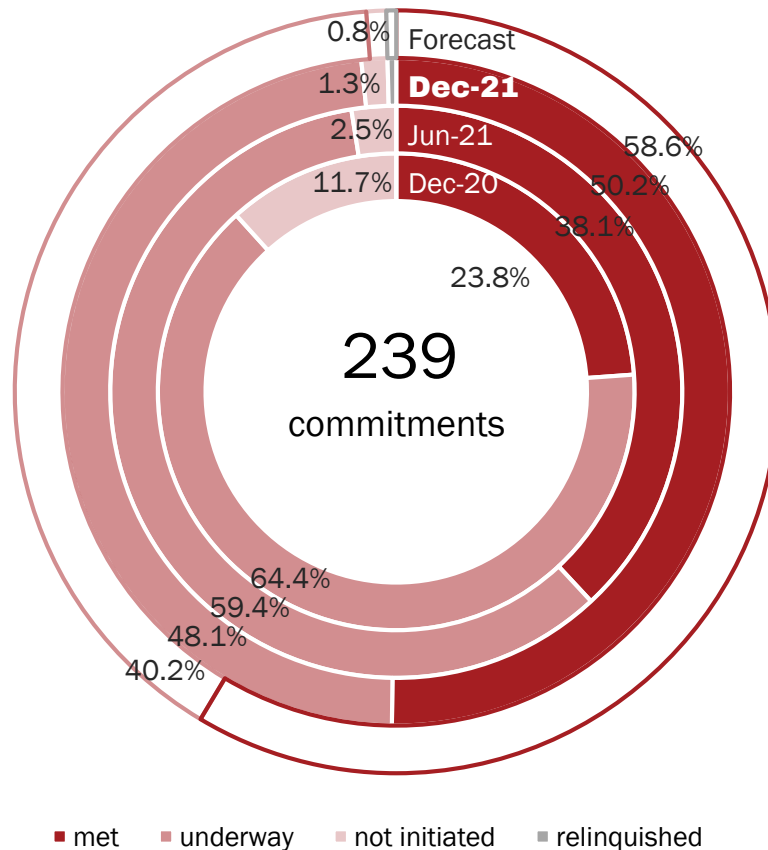


Table 6. Relinquished commitment from the inaugural address.

Source	Commitment	Reason
Inauguration- Progressive coalition agreement 1.11	Integration of domestic workers into the General Social Security Scheme. Contributions based on actual earnings	<p>This integration occurred on 1 January 2012, through a special system.</p> <p>Additional Provision Thirty-Nine of Act 27/2011 of 1 August, on the updating, adaptation and modernization of the Social Security system, integrated the Special Social Security Scheme for Domestic Workers into the General Social Security Scheme, enabling the Government to amend, in accordance with this integration, the regulation of the special labour relationship that characterizes service within households. This integration was carried out through an adaptation process that began on 1 January 2012.</p> <p>Contributions are already being made by tranches established in accordance with remuneration.</p> <p>The system has become more transparent with the “Importass” app.</p>

### 8.3.2. PSOE-Unidas Podemos progressive coalition agreement (30 December 2019)

The status of commitments can be observed in the following tables and graphs. It should be noted that in the second half of 2021 **the degree of achievement is 2.8% higher than that forecast in the first half of 2021.**

The year-on-year assessment and, therefore, the progress made in 2021 towards meeting the commitments undertaken in the progressive coalition agreement is very significant, totalling 24.1%.

Table 7. Status of progressive coalition agreement commitments.

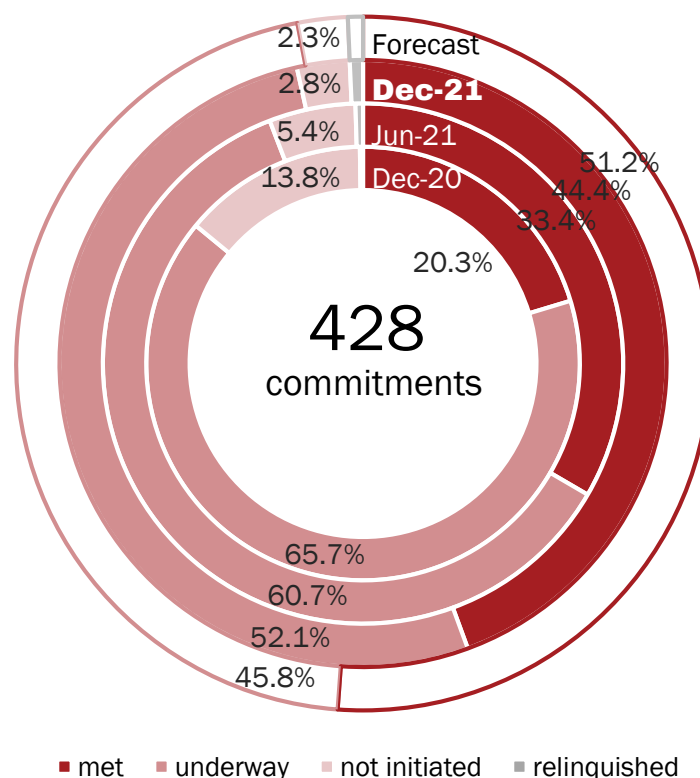
No. of commitments	Underway			Met		
	Jun-21	Dec-21*	Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
428	260 (60.7%)	223 (52.1%)	196 (45.8%)	143 (33.4%)	190 (44.4%)	219 (51.2%)

*Commitments underway at Dec-21			
Without advances	With advances	In the hands of third parties	Total
13 (3.0%)	185 (43.2%)	25 (5.8%)	223 (52.1%)

In this bloc of commitments there is also a significant number of commitments whose status is “in the hands of third parties”, namely 5.8%.

In the second half of 2021, a third commitment of the progressive coalition agreement has been relinquished; this is the same relinquished commitment identified in the previous section regarding the inaugural address.

Graph 8. Status of progressive coalition agreement commitments.





### 8.3.3. Other agreements formalized to attain support for the coalition Government

The agreements referred to in Table 8 below are:

- **PSOE-PNV** (Basque Nationalist Party) - Agreement between PSOE and EAJ-PNV (formalized on 30 December 2019).
- **PSOE-ERC** (Republican Left of Catalonia) - Agreement for the creation of a bureau between the Government of Spain and the regional administration of the Autonomous Community of Catalonia for the resolution of the political conflict (formalized on 2 January 2020).
- **PSOE-Nueva Canarias** - Foundations for a Canary Islands Agenda on relations with the Spanish State in 2020-2024 (formalized on 3 January 2020).
- **PSOE-Teruel Existe** - State Pact for repopulation and for restoring territorial balance (formalized on 3 January 2020).
- **PSOE-Compromís** - Agreement between PSOE and Compromís to attain support for the coalition Government (formalized on 3 January 2020).
- **PSOE-BNG** (Galician Nationalist Bloc) - Agreement between PSOE and BNG (formalized on 3 January 2020).

Table 8. Status of commitments deriving from other agreements between political parties.

Agreement [No. of commitments]	Underway					Met		
	Jun-21	Dec-21			Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
		Without advances	With advances	In the hands of third parties				
PSOE-PNV [14]	10 (71.4%)	10 (71.4%)			8 (57.1%)	3 (21.4%)	3 (21.4%)	5 (35.7%)
		0 (0.0%)	9 (64.3%)	1 (7.1%)				
PSOE-ERC [1]	1 (100.0%)	1 (100.0%)			1 (100.0%)	0 (0.0%)	0 (0.0%)	0 (0.0%)
		0 (0.0%)	1 (100.0%)	0 (0.0%)				
PSOE-Nueva Canarias [45]	22 (48.9%)	17 (37.8%)			16 (35.6%)	17 (37.8%)	23 (51.1%)	24 (53.3%)
		2 (4.4%)	15 (33.3%)	0 (0.0%)				



Agreement [No. of commitments]	Underway				Met			
	Jun-21	Dec-21			Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
		Without advances	With advances	In the hands of third parties				
PSOE-Teruel Existe [39]	27 (69.2%)	24 (61.5%)			24 (61.5%)	10 (25.6%)	13 (33.3%)	13 (33.3%)
		4 (10.3%)	19 (48.7%)	1 (2.6%)				
PSOE-Compromís [22]	9 (40.9%)	9 (40.9%)			9 (40.9%)	10 (45.5%)	10 [22]	10 (40.9%)
		0 (0.0%)	9 (40.9%)	0 (0.0%)				
PSOE-BNG [40]	26 (65.0%)	20 (50.0%)			20 (50.0%)	10 (25.0%)	18 (45.0%)	18 (45.0%)
		3 (7.5%)	16 (40.0%)	1 (2.5%)				

In this six-month period, none of the commitments of this bloc has been relinquished; therefore, the number of relinquished commitments in this bloc is still six.

Noteworthy in this section is the progress made over these past six months in meeting the commitments adopted between PSOE and BNG and between PSOE and Nueva Canarias.

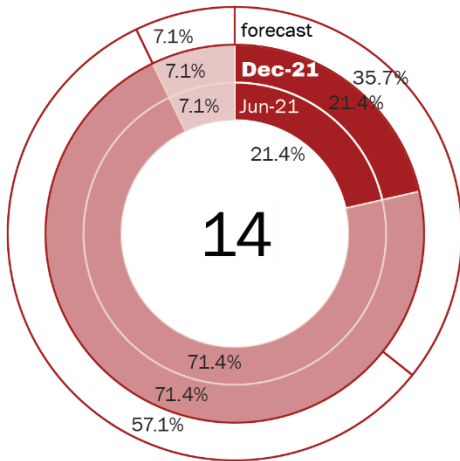
**The forecast has been exceeded by 7.5%** with regard to what was announced in December for the commitments included in this bloc.



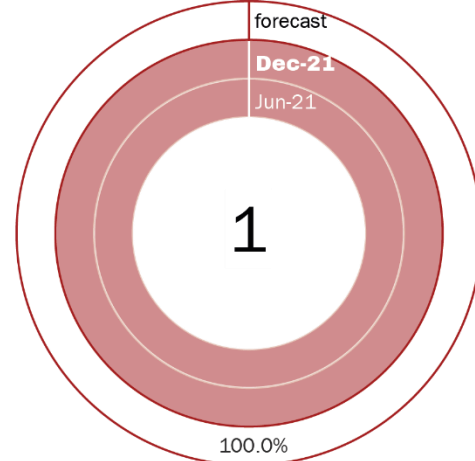
Graph 9. Status of commitments deriving from other agreements between political parties.

met underway not initiated relinquished

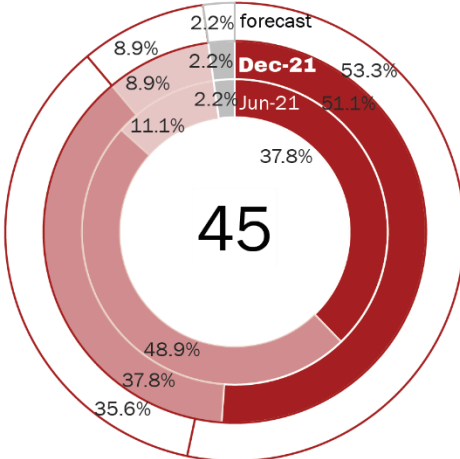
PSOE-PNV



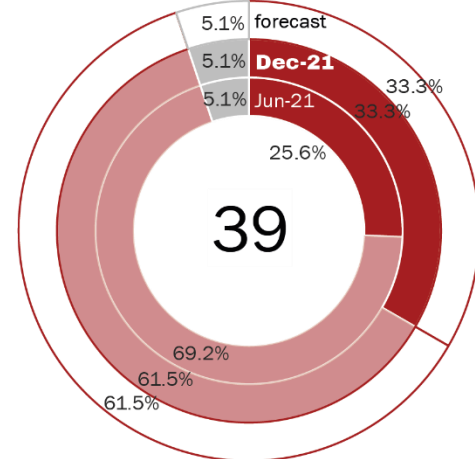
PSOE-ERC



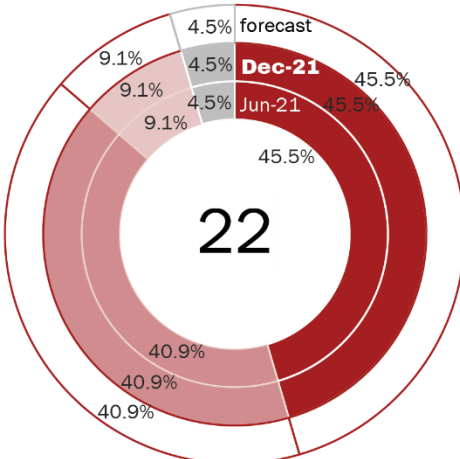
PSOE-Nueva Canarias



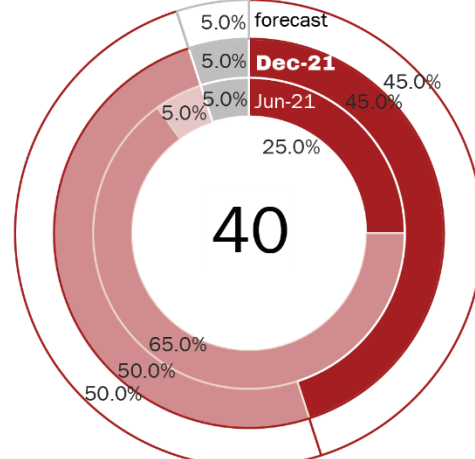
PSOE-Teruel Existe



PSOE-Compromís



PSOE-BNG





### 8.3.4. Commitments formulated in the presentation of the ministries' strategic lines of action

The progress made towards meeting commitments is reflected in the following tables and graphs.

Table 9. Status of commitments deriving from addresses to Parliament presenting the ministries' strategic lines of action.

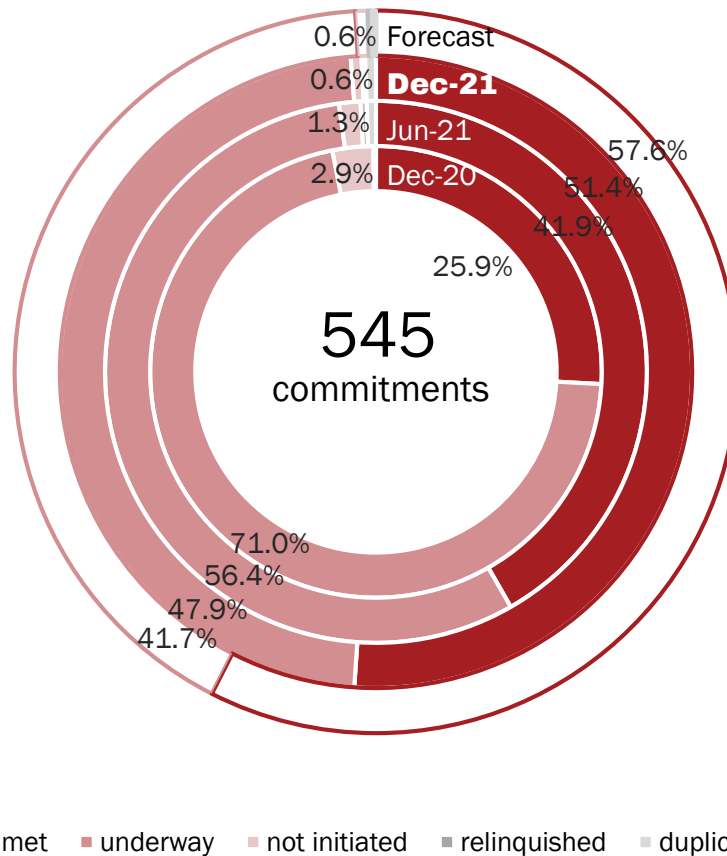
No. of commitments	Underway					Met		
	Jun-21	Dec-21			Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
		Without advances	With advances	In the hands of third parties				
545	308 (56.5%)	261 (47.9%)			227 (41.7%)	229 (42.0%)	280 (51.4%)	314 (57.6%)
		16 (2.9%)	232 (42.6%)	13 (2.4%)				

During 2021, a number of duplications have been identified in the 549 commitments shared by the ministers when presenting the initial strategic lines of action. Specifically, these commitments are considered to be contained in other, newly formulated, and broader-reaching commitments, most of which are linked to the RTRP, and therefore the commitments in this bloc at the end of the year total 545.

This set of commitments included two that had been relinquished, but during the second half of 2021 progress has been made, as a result of the measures implemented, towards achieving one of them (the commitment to draw up a Basic Act on Agriculture). This commitment has been reformulated and is once again included on the Government's map of commitments.



Graph 10. Status of commitments deriving from addresses to Parliament presenting the ministries' strategic lines of action.



#### 8.4. Commitments linked to the RTRP

During the first half of 2021 the 212 measures of the RTRP, grouped into 30 components, were reflected in the map of Government commitments, associated with 147 existing commitments, and with 170 new commitments created to this purpose.

This entailed creating a bloc of commitments linked to these measures, which in this edition has been readjusted to a total of 316 commitments, as detailed in **Appendix III**, which analyses the updating of the map of commitments.

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This exercise neither seeks to be nor can be used as a tool for formally monitoring the implementation of the RTRP or any of its measures, because a specific metric and specific procedures have already been established to this end.

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However, the magnitude and scope of the Plan to carry out the Government's action means that the associated commitments necessarily form part of the systematized accountability exercise currently being conducted.

As in the first half of 2021, an analysis is shown herein of the degree of achievement of the **commitments linked** to the Plan measures and the forecast evolution for the next six months. Furthermore, the commitments associated with the **20 principal reforms set out in the Plan** have been exhaustively reviewed.

Table 10. Status of commitments linked to the RTRP.

Source [No. of commitments]	Underway					Met		
	Jun-21	Dec-21			Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
		Without advances	With advances	In the hands of third parties				
New commitments deriving from the RTRP [169]	127 (74.7%)	143 (84.6%)			139 (82.2%)	9 (5.3%)	25 (14.8%)	30 (17.8%)
		0 (0.0%)	141 (83.4%)	2 (1.2%)				
Pre-existing commitments linked to the RTRP [147]	102 (69.4%)	84 (57.1%)			72 (49.0%)	43 (23.9%)	62 (42.2%)	74 (50.3%)
		4 (2.7%)	74 (50.3%)	6 (4.1%)				
<b>Total [316]</b>	229 (72.2%)	<b>227 (71.8%)</b>			<b>211 (66.8%)</b>	52 (16.4%)	<b>87 (27.5%)</b>	<b>104 (32.9%)</b>
		<b>4 (1.3%)</b>	<b>215 (68.0%)</b>	<b>8 (2.5%)</b>				

In the first formulation of the RTRP, the expression of one of the 212 measures entailed the inclusion of a new commitment on the global map. However, the readjustment of the definition of the measure in the Plan has transformed its content into one of the already existing commitments and, therefore, the newly generated commitment must be excluded from the accountability exercise, meaning that there are currently 316 commitments linked to the RTRP.

Table 11. Status of commitments associated with the 20 principal reforms of the RTRP.

Reform	Associated commitment	Status of the associated commitment
1. Climate Change and Energy Transition Act	Amend the requirements, rules and terms for convening energy auctions	Met
	Approve a support mechanism to promote renewable energy generation	Met
	Approve the Climate Change and Energy Transition Act	Met
2. Development of a robust and flexible energy system, roll-out and integration of renewable energy	Approve the Climate Change and Energy Transition Act	Met
	Develop the legislative framework for the aggregation and management of demand and flexibility services	Underway
3. Renewable Hydrogen Roadmap	Approve a hydrogen roadmap: commit to renewable hydrogen	Met
4. Resilience and Adaptation of Ecosystems, Development and Connectivity of Green Infrastructure	Draft and develop the State Strategy for Green Infrastructure, Connectivity and Ecological Restoration	Met
5. Water Act and National Purification, Sanitation, Efficiency, Saving and Reuse Plan	Approve plans and strategies concerning water and amend the pertinent legislation	Underway
6. Modernization of the Agricultural and Fisheries Policy–Protection of land and efficient use of water	Prepare a legislative framework for sustainable nutrient management of agricultural land	Underway
	Introduce a Sustainable Fisheries Bill	Underway
7. Waste Policy and Promotion of the Circular Economy	Advance the recently approved legislation on waste and on the circular economy	Underway
8. Modernization of the National System for Science and for Supporting Innovation	Implement the Science Act	Underway
	Approve the 2021-2027 Spanish Strategy for Science, Technology and Innovation	Met
	Develop the Science, Technology and Innovation Information System (SICTI)	Underway
9. Sustainable and Connected Mobility Strategy	Approve a Secure, Sustainable and Connected Mobility Strategy	Met
10. New Housing Policy	Promote a legislative framework in which owners of more than 10 properties collaborate with the public administration to make empty housing available at reasonable prices	Underway
	Approve legislation that guarantees social housing for vulnerable persons	Underway



Reform	Associated commitment	Status of the associated commitment
	Approve a Housing Act	Underway
11. Modernization of the Justice System	Present a Criminal Prosecution Draft Bill to the Council of Ministers before the end of the year	Met
	Integrate the procedural management platforms to preserve the efficiency of the system and territorial integration (2030 Justice Plan project 27.1)	Underway
	Respond to the new organizational, procedural and structural needs of the justice system in the medium and long term (2030 Justice Plan projects 10 and 13)	Underway
	Promote the rule of law (2030 Justice Plan projects 22.1 and 22.2)	Underway
12. Modernization and Digitalization of the Administration	Reduce temporary employment and strengthen workforce stability, reducing the percentage of temporary workers to 8%	Underway
	Promote the practice of carrying out evaluations throughout the General State Administration and the public bodies operating under its aegis	Underway
	Approve an Administration Digitalization Plan	Met
	Modernize the public administration to simplify administrative processes and procedures	Underway
	Take demographic factors into account when drafting laws, designing programmes and allocating investments	Underway
	Promote the Administration Digitalization Plan to increase efficiency and reduce the digital gap in the use of e-administration by providing universal and high quality electronic public services	Underway
13. Improvement of Regulatory Quality and the Business Climate - Insolvency Reform	Improve regulations and the business climate (2030 Justice project 24.1)	Underway
	Reform Act 3/2004, setting forth measures to combat late payment in commercial transactions	Underway
14. Modernization and Strengthening of the National Health System	Further the implementation of the Strategic Framework for Updating Primary Care	Underway



Reform	Associated commitment	Status of the associated commitment
	Reform the public health system	Underway
	Strengthen professional capacities and reduce temporary work	Underway
15. Modernization and Strengthening of the Educational System, Vocational Training and Universities	Promote the Vocational Training Modernization Plan	Underway
	Repeal the Organic Law on Improving the Quality of Education and replace it with a Basic Act on Education	Met
16. New public policies regarding the Labour Market – towards a Workers’ Statute for the 21 <sup>st</sup> century	Improve employment policies	Met
	Improve the youth guarantee to combat unemployment	Met
	Advance employability, improving skills and facilitating career transitions. Formulate and update a mathematical personal employability index	Underway
17. New Care Economy	Strengthen care for dependent persons and promote the change in model for long-term support and care	Underway
18. Strengthening of Inclusion and Social Services Policies	Approve a framework act on social services that guarantees a minimum portfolio under decentralized management	Underway
19. Modernization and Progressiveness of the Tax System	Establish a committee of experts for tax reform	Met
20. Strengthening of the Pension System	Review the coverage of gaps and protect people whose contributions into the Social Security system have been irregular	Underway
	Eliminate the sustainability factor and the revaluation index (pensions)	Met
	Encourage the deferral of retirement with economic incentives and formulas that enable people to collect a part of their pension while continuing to work, discourage early retirement and review said formulas	Met

## 8.5. Other sources

This section sets forth the commitments adopted by the members of the Government between the start of the term of office and 31 December 2021. The commitments may derive from public statements, plans, agreements, addresses, meetings, visits,

and other spheres in which a specific commitment is adopted in the terms described in the methodological bases laid out in **Appendix I** to this report.

As can be seen in table 12, this bloc of commitments has increased by 20 in the second half of 2021, 74 over the course of the year.

Table 12. Status of commitments deriving from other sources.

Current no. of commitments [No. of commitments at Jun-21]	Underway					Met		
	Jun-21	Dec-21			Forecast Jun-22	Jun-21	Dec-21	Forecast Jun-22
		Without advances	With advances	In the hands of third parties				
170 [150]	99 (66.0%)	94 (55.3%)			83 (48.8%)	44 (29.3%)	65 (38.2%)	77 (45.3%)
		6 (3.5%)	82 (48.2%)	6 (3.5%)				

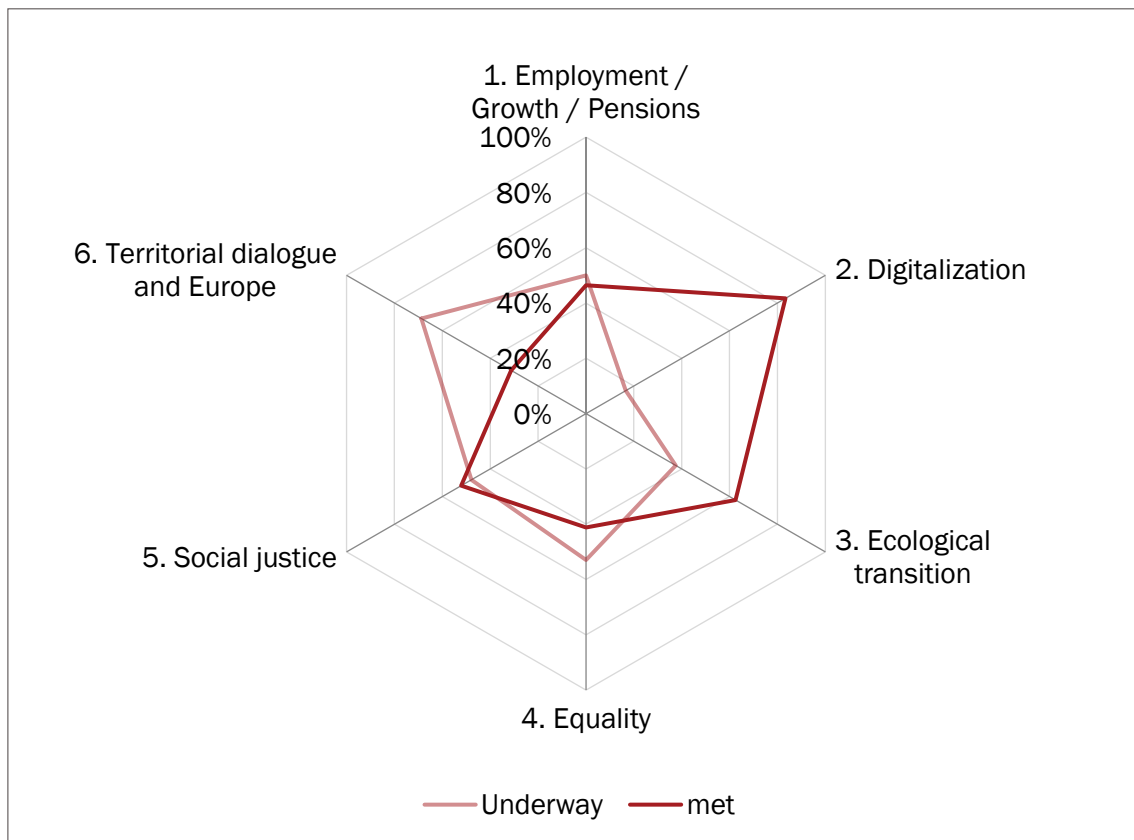
## 8.6. Status of commitments by strategic line of action

The inaugural address was formulated around those commitments that were defined as belonging to the 6 areas for the country's transformation. Presented below is an analysis of the extent to which the inaugural commitments have been met by area for transformation.

Table 13. Status of inaugural address commitments by area of transformation.

Area for transformation	No. of commitments	Dec-21	
		Underway	Met
1. Employment / Growth / Pensions	84	50.0%	46.4%
2. Digitalization	12	16.7%	83.3%
3. Ecological transition	16	37.5%	62.5%
4. Equality	17	52.9%	41.2%
5. Social justice	94	47.9%	52.1%
6. Territorial dialogue and Europe	16	68.8%	31.3%
<b>Total</b>	<b>239</b>	<b>48.1%</b>	<b>50.2%</b>

Graph 11. Status at Dec-21 of inaugural address commitments by area of transformation.

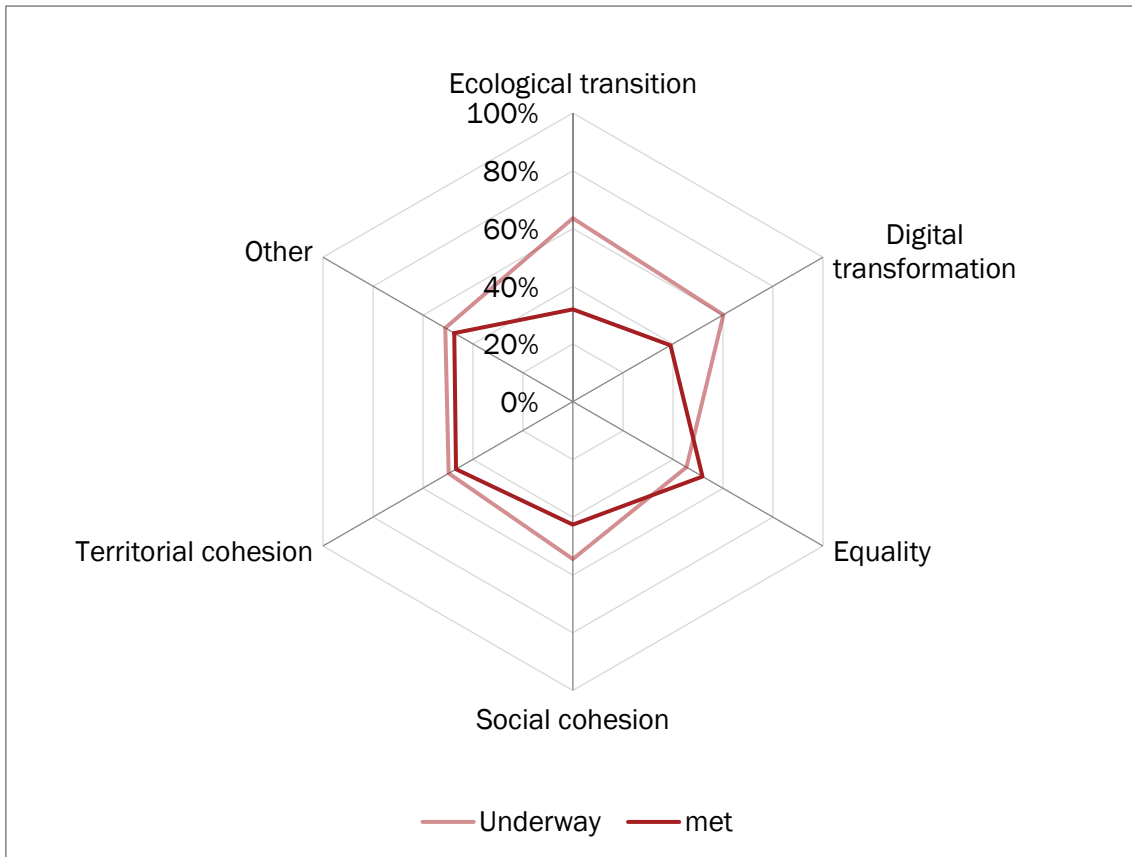


The response to the pandemic and its consequences changed the strategic framework, which was defined in the Recovery, Transformation and Resilience Plan under four guiding principles (although that corresponding to cohesion can be broken down between social and territorial cohesion).

Table 14. Status of total commitments by guiding principle of the RTRP.

Guiding principles of the RTRP	No. of commitments	Dec-21	
		Underway	Met
Ecological transition	225	63.6%	32.0%
Digital transformation	123	60.2%	39.0%
Equality	110	45.5%	51.8%
Social cohesion	578	54.5%	42.6%
Territorial cohesion	306	49.7%	46.7%
Other	139	51.1%	47.5%
<b>Total</b>	<b>1,481</b>	<b>54.4%</b>	<b>42.7%</b>

Graph 12. Commitments met at Dec-21 of the total commitments by guiding principle of the RTRP.



Additionally, a sixth group (“Other”) has been created for those commitments which, due to their nature, do not fall within the scope of the guiding principles.

Presented below is a **qualitative analysis of the most significant commitments met, underway and not yet activated**, with the initiatives carried out throughout 2021, for each of the guiding principles of Government action.

## A GREEN SPAIN

Table 15. Status of Green Spain commitments.

Commitments	Underway Dec-21	Met Dec-21	Forecast to be met by Jun-22
225	63.6%	32.0%	34.2%





## **MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY - 2021**

### **Second half of 2021**

- Approval of the Strategic Project for Economic Recovery and Transformation (PERTE), to develop an ecosystem for the manufacture of Electric and Connected Vehicles.
- Approval of different lines of investment in renewable energy integration projects.
- Approval in a second round of votes of the Bill regarding remuneration for CO<sub>2</sub> not emitted by the electricity market.
- Approval of the National Strategy on Green Infrastructure and Ecological Connectivity and Restoration.
- Approval of legislation to mitigate the impact of the rise in natural gas prices on the retail gas and electricity markets, to protect energy consumers, and to introduce transparency into the wholesale and retail electricity and natural gas markets.
- Approval of a Self-Consumption Roadmap.
- Public disclosure of the Biogas Roadmap proposal.
- Approval of the Roadmap for the Development of Marine Wind Power and of Marine Energy in Spain.
- Approval of the Ministerial Order that will enable the preparation and organization of the Citizens' Assembly for Climate Action.
- Approval, by the Council of Ministers, of the 2030 Safe, Sustainable and Connected Mobility Strategy.
- Approval of the 2022-2026 Airport Regulation Document, which establishes the quality and environmental conditions to be complied with at AENA airports.
- Publication of the initial version of Spain's Strategic Plan for the Common Agricultural Policy (PEPAC).
- Signature of numerous agreements for the modernization of irrigation systems to promote the Master Plan for Irrigation.
- Presentation of the Draft Bill on Sustainable Fisheries and Fisheries Research to the Council of State.
- Undertaking of various actions with research vessels to promote sustainable fisheries.



- Approval of the National Purification, Sanitation, Efficiency, Saving and Reuse Plan (DSEAR).
- Ongoing maintenance and development of the Agroclimatic Information System for Irrigation (SIAR).
- Undertaking of the Plan's most significant investment, aimed at modernizing and boosting the competitiveness of the tourist industry.
- Drafting (currently underway) of the Comprehensive Strategy for Sustainable Tourism.
- Presentation of a preliminary version of the Draft Bill on Animal Protection and Rights.
- Approval of the Action Plan on the means of introduction and propagation of invasive exotic species.

#### **First half of 2021**

- Approval of the Climate Change and Energy Transition Act.
- Presentation of the Waste and Contaminated Soil Bill, which is being passed through Parliament.
- Presentation of the Bill for the Creation of a National Electricity System Sustainability Fund, which is being passed through Parliament.
- Approval of the Energy Storage Strategy.
- Approval of the MOVES III programme promoting electric vehicles; 20 million euros boost to the MOVES II programme for the Autonomous Communities that have committed 100% of their budget in the line relating to the acquisition of electric vehicles.
- Design of a National Sustainable Financing Plan.
- Undertaking of the first renewable energy auction for 2020-2025, under the new system approved by the Government in December 2020, in which developers will receive a fixed price for the energy generated depending on the bid made.
- Entry into force on 1 June of a new e-invoicing model for consumers that have adopted the Voluntary Price for Small Consumers (PVPC), which will promote energy saving, efficiency, self-consumption and the roll-out of electric vehicles.

#### **MOST RELEVANT COMMITMENTS NOT YET ACTIVATED**

- Approval of an Act for the Regulation of the Entire Water Cycle.



## A DIGITAL SPAIN

Table 16. Status of Digital Spain commitments.

Commitments	Underway Dec-21	Met Dec-21	Forecast to be met by Jun-22
123	60.2%	39.0%	43.1%

### MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY - 2021

#### Second half of 2021

- Approval of the Start-ups Bill.
- Approval, by the Council of Ministers, of the General Bill on Telecommunications, which has been sent to Parliament.
- Approval of the decision to adopt the Charter of Digital Rights
- Undertaking of numerous actions to roll out 5G: networks, technological change and innovation and initiatives to develop cross-cutting digital competences.
- Approval of grants for the digital transformation and for the modernization of the Administrations of the Local Entities.
- Approval of the territorial funds to Spain's Autonomous Communities to promote digital transformation projects in different strategic lines of action
- Approval of the 2021-2023 Strategic Plan of the Labour and Social Security Inspectorate to promote new technologies and to modernize the entity.
- Approval of the territorial distribution and allocation criteria of the credits managed by Spain's Autonomous Communities aimed at the Programme for the digitalization of the educational system.
- Approval of the Royal Decree regulating the direct award of grants to Spanish public universities for the modernization and digitalization of the Spanish university system.
- Publication of the decision regarding the 2021 call for grant applications of the Cervera Technological Centres of Excellence.
- Publication of the provisional decision regarding the State Research Agency's call for grant applications for scientific equipment.
- Approval of the Activa Industria 4.0 Assistance Plan.



- Publication and implementation of the second Action Plan of Spain's Strategy for the Digitalization of the Agri-food Sector.
- Publication of various projects for the modernization and innovation of the cultural and creative industries and for cultural action and promotion.
- Approval of the Act on Support and Tax Measures for the Cultural Sector, in particular of extraordinary assistance in the sphere of digitalization and innovation to mitigate the negative impact of the Covid-19 health crisis.

### **First half of the year**

- Presentation of the Public Administration Digitalization Plan.
- Presentation of the 2021-2025 SMEs Digitalization Plan and development of the Digital Toolkit programme.
- Presentation of the National Digital Skills Plan and of the Digital Skills Hub envisaged therein.
- Presentation of the Spain Audiovisual Hub of Europe Plan.
- Approval of the 2021-2023 State Plan for Scientific and Technical Research and Innovation.
- Passage through Parliament of the Draft Bill amending the Science, Technology and Innovation Act, which was approved by the Council of Ministers in a first round of votes.
- Approval of an Urgent Cybersecurity Plan, updating of the National Security Scheme, and adoption of measures to step up the cybersecurity of the technological providers of the Public State Sector.
- Continuation of work on the Draft Bill on Audio-Visual Communications.
- Drawing up of the Public Justice Service Digital Efficiency Act, currently underway.
- Publication of the new call for applications of the Programme for the Extension of New Generation Broadband, through which subsidies amounting to 36.8 million euros will be awarded to extend high-speed broadband to over 156,000 households and premises in different Spanish provinces.
- Work underway on the tender of concessions in the 700 MHz band, one of the priority bands for the roll-out of 5G technology.
- Implementation of "AI elements", a free online course aimed at the general public and offering training on the basic foundations of artificial intelligence.
- Creation of a new line of subsidies focused on the development of video games and other digital content.



## A GENDER GAP-FREE SPAIN

Table 17. Status of Gender Gap-Free Spain commitments.

Commitments	Underway Dec-21	Met Dec-21	Forecast to be met by Jun-22
110	45.5%	51.8%	55.5%

### MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY - 2021

#### Second half of 2021

- Approval and passage through Parliament of the Organic Bill on the Comprehensive Guarantee of Sexual Freedom.
- Approval of the order to re-include the right to assisted reproductive treatments into the portfolio of common National Health System services.
- Signature in the Congress of Deputies of a new opinion on the State Pact against Gender Violence to safeguard its financing and to make it permanent.
- Approval of the Catalogue of Urgent Measures of the Plan to Improve and Modernize Efforts against Gender Violence.
- Decision to recognize the offices that provide support to victims as services specialized in confirming cases of gender violence.
- Approval of the order establishing the terms and conditions for the award of public grants, aimed at the financing of the “Support programme for women in rural and urban environments”.
- Commencement of the public consultation period regarding the reform of Organic Law 1/2004, on Comprehensive Protection Measures against Gender Violence, to extend its scope of application to all the forms of violence covered by the Istanbul Convention.
- Agreement to accord the same widowhood pension rights enjoyed by married couples to members of domestic partnerships.
- Commencement of the prior public consultation period for the reform of Act 2/2010 on Sexual and Reproductive Health and on the Voluntary Termination of Pregnancy.



- First meeting of the Care Advisory Board.
- Approval of the Institutional Declaration regarding the International Day Against Sexual Exploitation and Trafficking of Women and Children.

### **First half of 2021**

- Approval of the Co-Responsibility Plan, to which 190 million euros has been allocated to transform the care system for children under the age of 14.
- Approval of the creation of a new supplement linked to parenthood that seeks to reduce the current gender gap in pensions.
- Implementation of an Urgent Action Plan against Human Trafficking and Sexual Exploitation and, in this framework, commencement of work on a comprehensive Draft Bill against Human Trafficking.
- Provision in the Organic Law on the Comprehensive Protection of Children and Adolescents from Violence for the suspension of the minors' visiting scheme in the case of parents serving a prison or similar sentence due to serious crimes of gender violence or crimes committed in the presence of the minor.
- Creation of the 24-hour Comprehensive Support Centres for Victims of Sexual Violence.
- Extension of the 016 hotline service to provide information, legal advice and immediate psychosocial support to victims of all forms of violence against women.
- Continued consideration as essential services of support services for victims of gender violence and of services providing shelter to victims of gender violence, sexual exploitation and/or trafficking for the purposes of sexual exploitation.
- Continued promotion of the VioGén system, with the signature of new agreements with different city councils.
- Inclusion of the right of all women to access to assisted reproduction in the Draft Bill for the Real and Effective Equality of Trans People and to Guarantee the Rights of LGBTI People, approved in a first round of votes by the Council of Ministers.
- Implementation of the equality office and of the protocol regarding sexual harassment at prisons.
- Presentation of the Guide to Feminist Foreign Policy.
- Approval by the Steering Committee of the High Council for Sport of the professionalization of the women's football league.

**A COHESIVE AND INCLUSIVE SPAIN**Table 18. *Status of Cohesive and Inclusive Spain commitments.*

Cohesion	Commitments	Underway Dec-21	Met Dec-21	Forecast to be met by Jun-22
Social	578	54.5%	42.6%	50.9%
Territorial	306	49.7%	46.7%	51.0%

**MOST SIGNIFICANT COMMITMENTS MET AND UNDERWAY - 2021****Second half of 2021**

- Implementation of the Covid-19 vaccination strategy in Spain, with over 90% of the target population group vaccinated, and vaccination of children underway. Approval of the recommendation to administer a booster shot to the over-50s and commencement of vaccination with the third dose.
- Approval of the labour reform amending the Workers' Statute in its central aspects referring to job stability, subcontracting, furlough schemes (ERTEs) and collective bargaining.
- Approval of the Bill on Urgent Measures to Reduce the Proportion of Temporary Work Contracts in the Public Sector.
- Approval of the Remote Working Act.
- Approval of the Royal Decree establishing the minimum wage for 2021.
- Approval in a first round of votes of the Draft Bill on the Right to Housing.
- Approval of the extension of social shield measures until 28 February 2022 to maintain the existing protection for the most vulnerable groups.
- Approval of the Act guaranteeing the Purchasing Power of Pensions and introducing Other Measures to Strengthen the Financial and Social Sustainability of the Public Pension System.
- Drawing up of a preliminary version of the Draft Bill amending the consolidated text of the General Social Security Act to simplify and improve unemployment benefits.
- Approval of the Democratic Memory Bill.
- Presentation to Spain's Autonomous Communities of the progress made in implementing the Plan consisting in 130 Measures to Address the Demographic



Challenge and presentation of the Strategy to Tackle the Demographic Challenge at the 24<sup>th</sup> Conference of Presidents of the Autonomous Communities.

- Approval of grants in the framework of the Energy Renovation Programme for buildings in municipalities facing demographic challenges (Programme PREE 5000).
- Approval by Parliament of the Organic Law on the Regulation and Integration of Vocational Training.
- Approval of diverse territorial distributions within the Territorial Cooperation Programme for guidance, progress and educational enrichment in centres of particular educational complexity (Programme PROA +).
- Approval in a first round of votes of the Draft Organic Bill on the University System.
- Approval of the Spanish Strategy to Actively Support Employment (2021-2024).
- Approval of the 2021 Annual Employment Policy Plan (PAPE 2021).
- Passage through Parliament of a preliminary version of the Draft Bill amending different rules for the equity, universality and cohesion of the National Health System.
- Approval of the Plan for Investment in High Technology Health Equipment in the National Health System (INVEAT).
- Presentation of the 2021-2024 Action Plan on Mental Health and Covid-19 to mitigate the impacts of the pandemic.
- Passage through Parliament of the Draft Bill on Sport.
- Approval of the Organic Law against Doping in Sport.
- Raising to the Council of State of the Act on the Procedural Efficiency of the Public Justice Service.
- Approval of the Draft Bill on the Real and Effective Equality of Trans People and to Guarantee the Rights of LGBTI People.
- Approval of the Bill amending Act 12/2013 of 2 August, on Measures for a Better-functioning Food Supply Chain.
- Advances in the reform of the Act on the Regulation of Local Entities.





- Approval in a second round of votes by the Council of Ministers of the Bill to Reform the Insolvency Act.
- Drafting, currently underway, of the Comprehensive Plan to Combat Child Obesity.
- Approval of the National Security Strategy.
- Approval in a first round of votes by the Council of Ministers of the Draft Bill on Cooperation for Sustainable Development and Global Solidarity.

### **First half of 2021**

- Approval of the Organic Law on the Comprehensive Protection of Children and Adolescents from Violence.
- Approval of the Organic Law regulating euthanasia.
- Presentation of the Bill to reform article 49 of the Spanish Constitution—currently being passed through Parliament—to further the social protection of people with disabilities. Approval of the Royal Decree on the Promotion of Access to Employment for People with Borderline Intellectual Functioning.
- Implementation of the 2021-2023 Urgent Action Plan on the system for the autonomy and care of dependent persons.
- Agreement reached at the social dialogue round-table on the reform of the public pension system, establishing a framework for revaluation in line with the Consumer Price Index.
- Amendment of the Workers' Statute to guarantee the rights of digital platform workers and realization of an inspection campaign against the main models of fraud.
- Approval of the 2021-2027 Youth Guarantee Plus Plan for decent work for young people.
- Approval of the Plan containing 130 Measures to Address the Demographic Challenge.
- Creation of the Territorial Cohesion Forum.
- Continued progress on the Housing Plan for affordable rental housing; increase in the social housing target to 100,000 homes.
- Approval of the Act containing Measures for Preventing and Combating Tax Fraud and creation of the Committee of Experts on Tax Reform.



- Approval of the Royal Decree Law adopting Urgent Measures in the Sphere of Energy Taxation and in the Sphere of Power Generation, and on the Management of the Fee for Regulation and of the Water Usage Tariff.
- Approval of the Spain Entrepreneurial Nation Strategy.
- Passage through Parliament of the Organic Draft Bill on the Organizational Efficiency of the Public Justice Service, which was approved by the Council of Ministers in a first round of votes.
- Continuation of the passage through Parliament of the Draft Bill on Criminal Prosecution, which was approved in 2020 by the Council of Ministers in a first round of votes.
- Passage through Parliament of the Draft Bill amending the Spanish Historical Heritage Act and the Act safeguarding Intangible Cultural Heritage, which was approved by the Council of Ministers in a first round of votes.

#### **MOST SIGNIFICANT COMMITMENTS YET TO BE ACTIVATED**

- Approval of the Freedom of Conscience Act.
- Drafting of an Asylum Act.
- Approval of a Workers' Statute for the 21<sup>st</sup> century.

#### **8.7. Status of commitments by function of government**

As in the first half of 2021, presented below is the degree of achievement of the commitments according to the Classification of the Functions of Government (COFOG), which is an internationally standardized taxonomy that enables public interventions to be regulated depending on their purpose. It can also be used to classify and monitor different public interventions in predefined areas.

Table 19 and graph 13 show, from a COFOG perspective, the extent to which the commitments adopted by the Government have been met at 31 December 2021.

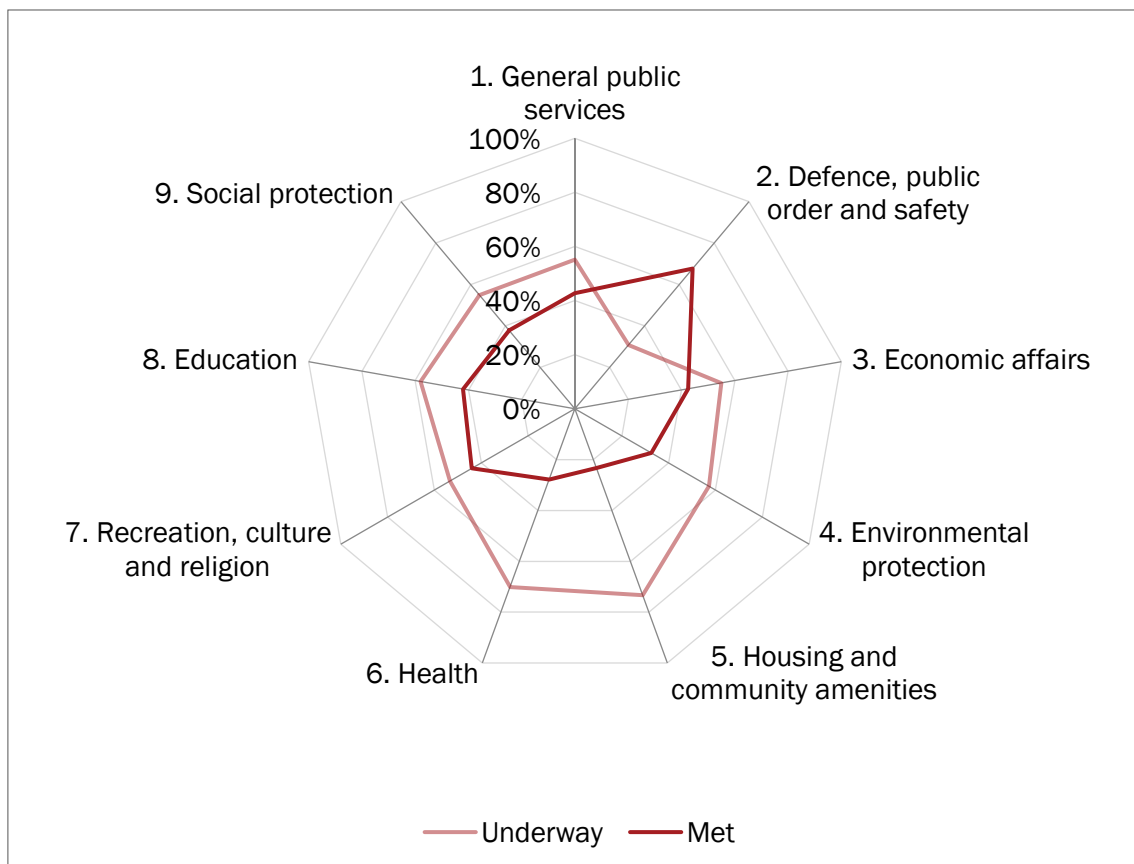
Table 19. *Status of commitments by function of government.*

Functions of government	No. of commitments	Dec-21	
		Underway	Met
1. General public services	379	55.1%	42.7%
2. Defence, public order and safety	133	30.8%	67.7%



Functions of government	No. of commitments	Dec-21	
		Underway	Met
3. Economic affairs	475	54.9%	42.5%
4. Environmental protection	98	57.1%	32.7%
5. Housing and community amenities	30	73.3%	23.3%
6. Health	97	70.1%	27.8%
7. Recreation, culture and religion	118	53.4%	44.1%
8. Education	69	58.0%	42.0%
9. Social protection	82	54.9%	37.8%
<b>Total</b>	<b>1,481</b>	<b>54.4%</b>	<b>42.7%</b>

Graph 13. Status of commitments by function of government.





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